

**LOUISVILLE – SOUTHERN INDIANA  
OHIO RIVER BRIDGES PROJECT**

**Indiana Historic Preservation Advisory Team (IHPAT) Meeting  
June 17, 2009 – 10:00 AM at McCauley – Nicolas Centre**

The following summarizes the discussions of the IHPAT meeting held in the Community Room of the McCauley – Nicolas Centre on June 17, 2009 for the Louisville – Southern Indiana Ohio River Bridges Project (Project). An agenda was provided to meeting attendees by mail on June 1, 2009.

**Welcome and Introductions: Mr. John Sacksteder, CTS-GEC**

Mr. Sacksteder welcomed everyone to the meeting and asked those present to identify themselves and the entity they represented. A list of the IHPAT members in attendance is attached to this summary.

**Project Update: Ms. Mary Kennedy, INDOT and Mr. John Carr, IN SHPO Office**

Mitigation defined in the Swartz Farm Rural Historic District (HD) Memorandum of Agreement (MOA) Amendment could include the relocation of the Central Passage House (CPH). As a part of this proposed relocation, the historical significance of the CPH was revisited by the Indiana Department of Transportation (INDOT) and the Indiana State Historic Preservation Officer (IN SHPO) following an inspection of the interior on April 15, 2009. Ms. Kennedy and Mr. Carr replied that the CPH did not retain eligibility for the National Register of Historic Places (NRHP). Response letters from both agencies were sent to the Federal Highway Administration (FHWA) for review and comment on May 29, 2009 and June 3, 2009, respectively; a response is pending. It is possible that the FHWA may take the position that the effort to meet the MOA has been made and that no further action is necessary.

Mr. Kramer questioned if historic research could be undertaken to revisit the eligibility of the CPH based upon its agricultural context. Ms. Kennedy questioned if the agricultural significance could elevate the property to the NRHP. Mr. Kramer offered to initiate this research, possibly creating a local historic district with the Swartz-Voight-Mable Farm (SVM). He stated that the district could be identified by interpretative signage but not recognized for election to the NRHP. Mr. Sacksteder stated that local funds could be used to acquire and relocate the CPH; the property owners have requested advance acquisition from the INDOT, which is pending the receipt of additional information from them.

Mr. Sekula favored the further investigation of the eligibility of the CPH as proposed by Mr. Kramer. He indicated that with the ineligibility of the CPH, no meaningful mitigation remained for the Swartz Farm Rural HD. He questioned if the SVM Farm could be eligible for the NRHP, to which Mr. Carr replied that it was listed on the Indiana State Register of Historic Sites and Structures, but not on the NRHP. It was determined not to be eligible for the NRHP by the Keeper (of the NRHP) in June 1993. Mr. Sekula requested a copy of the Keeper's letter. *(Subsequent to the meeting, Mr. Vlach distributed a copy of file information documenting the historical significance of the Swartz-Voight-Marble property including the U.S. National Park Service June 2,*

*1993 Determination, Westerly Group Research, Final Determination of Eligibility and Final EIS Chapters 4, 5 and 6.)*

Mr. Fogle questioned if Project funds which were allocated to the Swartz Farm Rural HD by the MOA could be directed to other historic resources such as the Utica Limekilns or the Train Depot restoration. Mr. Sacksteder replied that there was no provision in the MOA for this transfer of funds.

***Agricultural Development of Southeastern Indiana 1840 – 1940 and Carl Kramer Addendum: Mr. Jeff Vlach, CTS-GEC***

A thematic context study for agriculture in Clark County, Indiana and surrounding counties was prepared to assist in future NRHP nominations in the region. The report entitled, *Agricultural Development of Southeastern Indiana, 1810-1940 (Report)* received concurrence from the Indiana Co-chairs on January 22, 2009 and the report was distributed to the IHPAT on February 18, 2008. Subsequent to the meeting, Mr. Kramer prepared an addendum to the *Report*. The addendum was received at the IHPAT meeting of April 15, 2009; it was distributed for review to the Indiana Co-chairs on April 21, 2009 and to the BSHCT on May 4, 2009. No objections were voiced at the BSHCT meeting of May 12, 2009. It was recommended at this meeting that the addendum be appended to the *Report* for distribution as one study. With the approval of the BSMT on June 8, 2009, the combined report was distributed to the IHPAT on June 17, 2009. Individuals not in attendance were mailed a copy after the meeting.

Mr. Vlach also stated that the NRHP nomination for the Ohio Falls Car and Locomotive Company HD had been sent to the Keeper of the NRHP at the end of May 2009 and was posted on their docket for review in late June 2009. The Keeper had advised that the objections of a majority of the owners of the HD effectively blocked the listing of the HD on the NRHP. A copy of the nomination was requested by the IHPAT. Nonetheless, MOA Stipulation III.C.1., which required the preparation of the nomination, had been satisfied. *(Subsequent to the meeting, Mr. Vlach forwarded a copy of the nomination on June 26, 2009).*

***Historic Preservation Plan Status - Old Jeffersonville Historic District: Mr. Kevin Senninger***

Mr. Senninger provided IHPAT members with an update of the Old Jeffersonville Historic Preservation Plan (HPP). He noted the City of Jeffersonville provided comments regarding recent developments in and adjacent to the HD. These changes/updates would include the most recent proposed route for the Wheels and Heels route. Mr. Senninger also stated that a revision would include updated photographs that reflect recent changes in the downtown and/or the HD. Relevant updates to the HPP are required; the HPP is to be returned to the IHPAT at the August 19, 2009 meeting for final approval.

Mr. Fogle stated the city has contracted with a consultant to develop a new access point to the Big Four Bridge that could potentially have a landing across the floodwall at Mulberry Street. Mr. Sacksteder noted that Mr. Hilton represented CTS-GEC at an open house information meeting, which was held by Jeffersonville and their consultant, HNTB, for the landing point in late May 2009. Mr. Fogle also indicated that the city continued to work with consultants regarding the

proposed convention center complex. They are currently working on an application for New Market Tax credits for the project.

Mr. Fogle asked if the city had received a copy of the archaeological trenching report completed in fall 2005 in Colston Park. Mr. Carr stated that he would check with Dr. Rick Jones, Indiana State Archaeologist, on the availability of this report to the city. Typically, archaeological investigations are not distributed to maintain site integrity. If the report is available, Mr. Fogle requested that a pdf copy be provided on a CD. *(To date, a response has not been received from Dr. Jones.)*

### **Historic Preservation Plan Development - Utica Limekilns Draft B: Mr. Kevin Senninger, CTS-GEC**

Mr. Senninger updated the progress and recent developments regarding the Utica Lime Kilns HPP. He provided a brief overview of a meeting on May 12, 2009 with representatives of the Hughes Development Group (HDG) that was initiated and facilitated by Mr. Sekula. The meeting was attended by Mr. Sekula and Laura Renwick of HLF, George and John Hughes of HDG, Hank Dorman and Jimmy Carter representing the Town of Utica, and Kevin Senninger and Jeff Vlach representing CTS-GEC. Mr. Sekula stated that the meeting went well and noted there was discussion about the alternative/conceptual subdivision plans presented by Mr. Senninger. Mr. Dorman stated that, to his knowledge, there has been no additional discussion(s) between the town and the developers/property owners. Mr. Sekula also stated that he has had no additional conversations with HDG. Mr. Carr noted that the developers had not submitted the required archaeological plan or submitted for the permit.

Mr. Senninger discussed the status of Kiln #48004 located along Upper River Road. He noted that based on recent research by Project designers/engineers, it was determined the kiln is actually located outside of the right-of-way of the Project based on the current alignment. The kiln is within the Upper River Road right-of-way, which falls within the jurisdiction of the Town of Utica. As such, the Project will need to coordinate with the town to determine how best to proceed relative to the MOA stipulations for the kiln. In **Chapter 4 Section 4.2f**, Mr. Senninger noted the new language that revised any reference to Kiln #48004 being located in the right-of-way of the Project. Based on this new information, the Project will not be required to purchase the kiln as stated in the MOA.

Mr. Senninger continued by reviewing recent updates to the HPP document and variations from the previous draft presented at the December 2008 IHPAT meeting. He stated that much of the recent effort on the HPP related to researching private or semi-private entities and organizations who would be interested in helping to preserve the kilns (**Chapter 5**). Although the *Historic Context* in **Chapter 2** remains unchanged from the previous draft, the next draft will contain additional, detailed information regarding the history of the kilns. This information/research is currently being finalized by Mr. Charles Hockensmith and will be reviewed by CTS-GEC prior to its inclusion in the final draft. Mr. Sekula asked if this research would be to determine/designate a proposed historic district boundary based on this research. It is anticipated that the existing *Historic Context* would be supplemented with additional information to strengthen the overall content of the HPP, and provide a clearer picture of how the lime industry operated/evolved over the years.

Mr. Senninger noted that in **Chapter 3** the “planning and zoning” section was unfinished due to the inability to get such information from the town and/or county. The “Existing Features” of the kilns was updated to include not only the kilns themselves, but also some of the associated features adjacent to the four kilns. This information is based on the detailed research conducted by Mr. Hockensmith. Mr. Senninger continued by stating there was additional information added to the various MOA Stipulations described/outlined throughout **Chapter 4**.

**Chapter 5** provides information regarding alternative methods to preserve or protect the kilns based on the residential subdivision proposed for the lime kiln properties. Although the Project is not responsible for funding or implementing any of the recommendations in this chapter, the potential for private development on the site(s) currently poses the greatest threat to possible demolition of the kilns. As such, CTS-GEC and the IHPAT members felt it was important to explore conceptual alternatives for preserving the kilns, and identifying other organizations who would be interested in their preservation. This chapter also provides an overview of “conservation design principles” and how they can be applied to allow development while also preserving unique features (i.e. natural, cultural, historic, etc...) within a given site. Based on this theoretical discussion, the chapter outlines three conceptual subdivision designs that set aside open/green space around the kilns while also providing a new layout for residential development. He continued by providing a summary of case studies at the conclusion of Chapter 5. These case studies represent how other communities have had varied success in preserving and/or protecting lime kilns. He concluded his discussions about the HPP by noting that the Appendix provides a number of additional funding resources and/or potential stakeholders that could partner with the Town of Utica, the landowners, or other interested parties seeking to preserve the kilns.

Mr. Sekula asked that because the Project MOA required preparation of a NRHP nomination for the kilns, would any proposal for development proposed in the HPP potentially compromise this process. Mr. Senninger noted that it was his understanding that the nomination would take into account the existing conditions of a site and not any future/potential changes to it.

Based on the current BSHCT/IHPAT meeting schedule, the updated/finalized historic context of the HPP would be presented at the BSHCT meeting of September 15, 2009 and at the IHPAT of October 14, 2009.

**Final Comments: Mr. John Sacksteder, CTS-GEC**

Mr. Sacksteder asked that any additional comments be provided to CTS-GEC by July 2, 2009 for inclusion in the record of the meeting. The next scheduled IHPAT meeting is August 16, 2009 at 10:00 AM in the Community Room of the McCauley – Nicolas Centre. The meeting was adjourned at 11:30 AM.

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IN SHPO: John Carr

INDOT: Mary Kennedy

Clark County: Carl Kramer

Clark County  
Historian: Jeanne Burke

City of  
Jeffersonville: Brian Fogle

Town of Utica: Henry Dorman

Rose Hill  
Neighborhood: Joe Rafferty

HLFI: Greg Sekula

Indiana  
Ombudsman: Carl Percy

CTS-GEC: John Sacksteder  
Jim Hilton  
Jeff Vlach  
Kevin Senninger  
Bob Lauder